

Federal Court



Cour fédérale

Date: 20180423

Docket: T-872-17

Citation: 2018 FC 434

[ENGLISH TRANSLATION]

Ottawa, Ontario, April 23, 2018

PRESENT: The Honourable Mr. Justice Grammond

BETWEEN:

ERIC BERNARD FRÉMY

Applicant

and

ATTORNEY GENERAL OF CANADA

Respondent

JUDGMENT AND REASONS

[1] The applicant, *Éric Bernard Frémy*, is seeking judicial review of a decision made by a level II adjudicator appointed under the *Royal Canadian Mounted Police Act*, RSC 1985, c R-10 [the Act]. That decision, dated May 10, 2017, dismissed the grievance filed by Mr. Frémy against a decision by Deputy Commissioner Craig J. Callens, Commanding Officer of the “E” Division of the Royal Canadian Mounted Police [RCMP], in British Columbia. For the reasons that follow, I am allowing this application for judicial review.

I. Facts

[2] Mr. Frémy was recruited by the RCMP in 2009. He completed his basic training in French at the RCMP's Depot Division in Regina. As part of a pilot project, along with other unilingual Francophone cadets, he was sent to do his practical training at the RCMP's "E" Division in British Columbia. He also received training to acquire the necessary language skills. Apparently, he did not learn English as quickly as his superiors would have liked.

[3] In June 2013, Mr. Frémy underwent an assessment of his skills as part of his training program. That assessment covered a range of topics. However, one of the board members decided to stop the assessment on the grounds that Mr. Frémy was unable to answer the questions. The record does not specifically reveal the role that Mr. Frémy's language skills might have played in that decision. A report prepared a few days before by one of his supervisors suggested that Mr. Frémy had actually made significant progress in his training to become a constable.

[4] In the summer of 2013, Mr. Frémy contacted the RCMP's official languages department to schedule the rest of his language training.

[5] In August 2013, Mr. Frémy filed a complaint with the Office of the Commissioner of Official Languages [Office of the Commissioner] regarding his treatment by the RCMP. The documentation Mr. Frémy submitted for this case does not contain all of his correspondence with the Office of the Commissioner. It contains only certain pages from the preliminary report and

final report by the Office of the Commissioner, which found that the RCMP had breached its obligations under the *Official Languages Act*, RSC 1985, c 31 (4th Supp.). It also contains a number of emails exchanged with the investigator from the Office of the Commissioner.

[6] On August 30, 2013, Mr. Frémy was informed that he had been assigned to administrative duties. His uniform and service weapon were removed. His language training was also terminated. From that moment, he was required to report to his place of work without being assigned any significant duties. On September 2, his supervisor, Sergeant Raffle, apparently told him that he was at risk of being dismissed because he lacked proficiency in English.

[7] On October 25, Mr. Frémy had an email exchange with Rashpal Lovelace, from the RCMP's human resources department. She told him that the RCMP intended to dismiss him. She invited him to a meeting to discuss potential [TRANSLATION] "options". That meeting took place on October 31. A staff relations representative [SRR] was also present at the meeting. In the RCMP's labour relations regime in force at the time, the SRR's role was to advise members in their employment relationship with the RCMP. Ms. Lovelace informed Mr. Frémy that he could request a voluntary discharge, which would prevent him from being dismissed. There was also talk of notice that Mr. Frémy could be granted in the event of voluntary discharge. As for Mr. Frémy, he asked whether he could be transferred to Quebec. According to Mr. Frémy, Ms. Lovelace told him that the reason for his potential dismissal was his lack of proficiency in English.

[8] Over the following two months, discussions took place between the RCMP and Mr. Frémy. The RCMP refused to transfer Mr. Frémy to Quebec. It offered notice of approximately one year, during which time Mr. Frémy would continue to receive his salary. Faced with Mr. Frémy's hesitations, the RCMP issued an ultimatum and asked Mr. Frémy to submit a request for voluntary discharge by December 23; otherwise, a discharge procedure would be initiated.

[9] During that period, Mr. Frémy was able to obtain advice from two SRRs, one of whom was able to advise him in French. He also obtained advice from a French-speaking lawyer whose services had been retained by the SRR Program. Mr. Frémy states that all those people told him that he would have no chance of winning if he challenged an eventual decision by the RCMP to discharge him and that requesting a voluntary discharge was a much better idea.

[10] Mr. Frémy signed his request for voluntary discharge on December 24, 2013. According to the agreement with the RCMP, that discharge would not take effect until November 11, 2014.

[11] On January 7, 2014, Mr. Frémy sent an email to the RCMP Commissioner's office in which he stated that his resignation was not free and voluntary, and requested leave to withdraw it.

II. Arbitration awards

[12] The challenge to the validity of Mr. Frémy's resignation has followed a particularly convoluted procedural path, of which I will summarize only the aspects that are most relevant to this decision.

[13] Mr. Frémy initially filed a grievance against his discharge, alleging that he had resigned under duress. A decision with respect to that grievance was made on October 9, 2015. The adjudicator found that Deputy Commissioner Callens had failed to make a decision on Mr. Frémy's request to withdraw his resignation. She therefore ordered Deputy Commissioner Callens to consider Mr. Frémy's request and make a decision within 60 days; otherwise, the grievance would be allowed in full and Mr. Frémy would be reinstated with the RCMP.

[14] On December 9, 2015, Deputy Commissioner Callens denied Mr. Frémy's request. Mr. Frémy filed a new grievance to challenge that decision.

[15] That new grievance was the subject of a first-level decision on October 20, 2016. The following paragraphs provide an adequate summary of the reasons for the adjudicator's decision:

[TRANSLATION]

The case law indicates that the mere fact of having to choose between resignation and discharge does not constitute a decision made under duress. In reviewing the complainant's situation as presented in the record, I find that he had a choice between voluntary discharge or dismissal (page 17) and that he consulted a member representative regarding that decision (pages 19 and 22). The record also shows that the process that led the complainant to sign his request for discharge spanned several months, giving him a chance to make a considered decision.

The complainant alleges that he had been intimidated in the months leading up to his voluntary resignation. He explains that he lost certain privileges, such as wearing the uniform, and also states that he was relieved of his duties. Knowing that the member was facing a potential dismissal, although the record contains very little information about the reasons behind that dismissal, I am of the opinion that the circumstances described by the complainant are appropriate in the case of a member faced with dismissal, and I cannot find that they constituted intimidation or harassment.

(Level I adjudicator's decision, paragraphs 49–50)

[16] Mr. Frémy subsequently brought the case before a level II adjudicator. On May 10, 2017, the level II adjudicator upheld the decision by the level I adjudicator and dismissed Mr. Frémy's grievance. She found that Deputy Commissioner Callens's decision was reasonable based on the evidence. The essence of her 45-page decision is reflected in the following excerpt:

[TRANSLATION]

I must remind the complainant, as the level I adjudicator and respondent did, that his decision was guided by the good advice of two SRRs, a Member Assistance Program representative and two legal advisors who negotiated on his behalf. Faced with two choices, resignation or the possibility of a discharge procedure, he decided to resign. This choice was not a spontaneous, reactive or ill-considered decision made under the influence of strong and sudden emotion or a wave of anger. In the months leading up to his resignation, the complainant consulted competent resources, including at least two legal advisors representing his interests and with whom he could have conversations protected by solicitor-client privilege. Furthermore, he negotiated his departure, succeeding in obtaining not a transfer, as he would have liked, but instead nearly 11 months of wages. Over four months after learning that he could face discharge, and having had ample time to consider his options and even negotiate his departure, he resigned.

(Level II adjudicator's decision, paragraph 160)

[17] Mr. Frémy filed an application for judicial review of that decision with the Federal Court.

[18] It should be noted that throughout these various proceedings, the RCMP has never attempted to justify its intention to dismiss Mr. Frémy or even state its reasons. The RCMP merely asserted that Mr. Frémy's resignation was voluntary and that there was no reason to revoke it. It argued that the reasons for the intended dismissal, as well as the [TRANSLATION] "language issue", were irrelevant. It follows that the record before me does not contain any evidence that could refute Mr. Frémy's allegations that he was dismissed because of his lack of proficiency in English.

III. Issues and standard of review

[19] The framework governing this Court's intervention should now be defined.

[20] Mr. Frémy filed an application for judicial review. The purpose of this type of application is to review the lawfulness of a decision made by the public administration. If the Court finds that the decision is inconsistent with the law, it has no choice but to set it aside. As a general rule, the Court itself cannot make the decision that the administration should have made. Rather, it must refer the matter back for redetermination (*Canada (Citizenship and Immigration) v Yansane*, 2017 FCA 48 at paragraphs 15–20 [*Yansane*]).

[21] However, in the conclusions of his application for judicial review, Mr. Frémy asks this Court for reinstatement with the RCMP, an adjustment to his years of service and damages to compensate for lost wages and other harm. On judicial review, this Court cannot award such remedies. The role of this Court is limited to reviewing the decision made by the level II adjudicator and, if appropriate, quashing that decision.

[22] The level II adjudicator’s decision essentially concerns whether Mr. Frémy’s resignation was voluntary and whether there were [TRANSLATION] “limited and exceptional circumstances” warranting the withdrawal of his resignation. This question is subject to the reasonableness standard. Indeed, since *Dunsmuir v New Brunswick*, 2008 SCC 9, [2008] 1 SCR 190 [*Dunsmuir*], “a court must presume, in reviewing a decision in which a specialized administrative tribunal has interpreted and applied its enabling statute or a statute with a close connection to its function, that the reasonableness standard applies” (*Barreau du Québec v Québec (Attorney General)*, 2017 SCC 56 at paragraph 15). The level II adjudicator’s decision dealt with the interpretation and application of the Act. The Act is central to the adjudicator’s mandate, and its application is within his or her expertise. The fact of having applied common law rules or concepts, namely those relating to labour laws, to supplement the provisions of the Act does not mean that the adjudicator has stepped outside his or her area of expertise. Decisions by adjudicators who apply common law principles are also subject to the reasonableness standard (*Nor-Man Regional Health Authority Inc. v Manitoba Association of Health Care Professionals*, 2011 SCC 59, [2011] 3 SCR 616 [*Nor-Man*]).

[23] In addition, Mr. Frémy is also challenging the decision made by Deputy Commissioner Callens in December 2014. However, in cases where an administrative decision may be subject to internal remedies, it is the final decision, not the initial decision, that is subject to a judicial review before this Court.

IV. Analysis

A. *Relevant legal sources*

[24] Employment in the RCMP is governed first and foremost by the Act. It has often been said that because of the special nature of a police officer's duties, there is no contractual relationship between police officers and the Crown (see, for example, *Flanagan v Canada (Attorney General)*, 2014 BCCA 487). For example, section 7 of the Act authorizes the Commissioner to "appoint" members instead of hiring them.

[25] At the time of the events, subsection 12(2) of the Act stipulated that no member of the RCMP may be dismissed or discharged except as provided in the Act, the regulations or the Commissioner's standing orders. Section 21 granted the Governor in Council and the Commissioner the authority to make regulations respecting the discharge of members. In addition, section 30 of the *Royal Canadian Mounted Police Regulations, 1988*, SOR/88-361 [the Regulations], in force at the applicable time, stipulated that a member "may voluntarily resign from the Force at any time by signifying an intention to do so in writing". The RCMP Administrative Manual contains a section on member resignations, entitled [TRANSLATION] "request for voluntary discharge", which includes the following note: [TRANSLATION] "A voluntary discharge request is irrevocable, unless limited and exceptional circumstances apply" (section 11.14 D).

[26] Even in the absence of a contract in the strict sense, employment legislation nonetheless provides an indispensable backdrop to understanding concepts applied in the Act and

Regulations. Moreover, section 8.1 of the *Interpretation Act*, RSC 1985, c I-21, provides that the private law of a province must be applied when it is necessary to supplement or interpret the provisions of an Act of Parliament in order to apply it in the province in question. Since the facts at issue took place in British Columbia, it is common law employment legislation that clarifies the concepts used in the Act and Regulations, particularly the concept of “resignation”, which is central to this case. Furthermore, the adjudicators reviewing this case did not hesitate to rely on employment law precedents. Judges of this Court have done the same in other cases (*Britton v Canada (Royal Mounted Police)*, 2012 FC 1325 at paragraph 21).

B. *Applicable legal framework and standard of review*

[27] To fully understand the scope of the standard of review in this case, it is necessary to define the legal nature of the decision under review. The decision essentially concerned the validity of Mr. Frémy’s resignation. Based on the note in the Administrative Manual that a resignation may be revoked under “limited and exceptional circumstances”, the level II adjudicator stated that this was the discretion conferred on Deputy Commissioner Callens (paragraph 161). She inferred from this that a high degree of deference was necessary, since the Manual does not circumscribe this discretion.

[28] With respect, I find that this analysis is incorrect. We must first consider the issue from the perspective of the Act and Regulations. I reproduce here in full section 30 of the Regulations as it read at the time:

30. (1) A member may voluntarily resign from the Force at any time by

30. (1) Le membre peut, par un préavis écrit, démissionner volontairement de la

signifying an intention to do so in writing and, on acceptance of the resignation by the appropriate officer or, in the case of an officer, by the Commissioner for the Commissioner's recommendation and forwarding to the Governor in Council, the resignation of the member or officer shall be final and irrevocable.	Gendarmerie à tout moment. La démission du membre devient définitive et irrévocable dès son acceptation par l'officier compétent ou, dans le cas d'un officier, dès son acceptation par le commissaire pour recommandation et transmission au gouverneur en conseil.
(2) A resignation may be withdrawn prior to acceptance thereof by the Commissioner with the written approval of the member's appropriate officer.	(2) La démission d'un membre peut, avec l'approbation écrite de l'officier compétent, être retirée avant d'être acceptée par le Commissaire.

[29] It is clear from this provision that resignation is primarily a contractual concept, since it consists of an offer and acceptance of that offer. It follows that Deputy Commissioner Callens's power to authorize Mr. Frémy to withdraw his resignation is not a strictly discretionary power, but rather one that is structured by the rules of common law allowing a resignation to be invalidated. This power therefore has significant legal content. As Justice Stratas of the Federal Court of Appeal noted:

. . . where the decision-maker is considering a discretionary matter that has greater legal content, the range of possible, acceptable outcomes open to the decision-maker might be narrower.

(*Canada (Attorney General) v Abraham*, 2012 FCA 266 at paragraph 45)

[30] It is true that a grievance adjudicator is not always required to apply common law concepts in exactly the same way as the courts (*Nor-Man* at paragraph 54). However, in this

case, I find it difficult to understand how a resignation that would be considered invalid under common law could still be upheld under the Act and Regulations.

C. *Voluntariness of a resignation under common law*

[31] A number of Canadian court decisions deal with situations where an employee alleges to have been forced to resign. The courts recognize that a resignation may be vitiated if, in reality, it was not given voluntarily. A decision by the Supreme Court of British Columbia summarizes the rule as follows: “When an employee is left with no choice but to resign or be fired, the resignation is not voluntary and a letter of resignation is tantamount to a dismissal” (*Chan v Dencan Restaurants Inc.*, 2011 BCSC 1439 at paragraph 34 [*Chan*]; see also *Deters v Prince Albert Fraser House Inc.*, 1991 CanLII 7933 (Sask CA) at paragraph 13; *Ramsay v Terrace (City)*, 2014 BCSC 1292 [*Ramsay*]).

[32] For example, in *Chan*, an employee had been subject to unjustified negative comments from his supervisor for a number of months, thus giving him the impression that they wanted to get rid of him. Following a particular incident, his supervisor told him to resign or he would be dismissed. The Court held that the resignation was involuntary. In *Ramsay*, without any forewarning, a municipal employee received an extremely negative evaluation and was immediately given the choice of resigning or being discharged. The Court held that the resignation was involuntary, especially since the employee had received little explanation for his negative evaluation.

[33] These decisions are the manifestation, in the context of employment legislation, of the general rule of contract law concerning economic duress. According to that rule, a contract entered into as a result of economic threats may be declared invalid if the victim of coercion did not provide genuine consent as a result of the threat and if the threat was illegitimate (*Universe Tankships of Monrovia v International Transport Workers' Federation*, [1983] 1 AC 366 (HL) at page 400; see also *Stott v Merit Investment Corp.* (1988), 48 DLR (4th) 288 (Ont CA); *NAV Canada v Greater Fredericton Airport Authority Inc.*, 2008 NBCA 28; *Burin Peninsula Community Business Development Corporation v Grandy*, 2010 NLCA 69; *Taber v Paris Boutique & Bridal Inc. (Paris Boutique)*, 2010 ONCA 157 at paragraph 9; John D. McCamus, *The Law of Contracts*, 2nd Ed., Toronto, Irwin Law, 2012, at pages 385–402; by way of comparison with the civil law, see *The Queen v Premier Mouton Products Inc.*, [1961] SCR 361; *Gelber v Kwinter (Estate of)*, 2008 QCCA 1838).

[34] Based on that case law, it is clear that the decision-maker must consider all of the circumstances in order to determine the genuineness of the consent and the legitimacy of the threat.

D. *Adjudicator's errors in this case*

[35] In this case, however, the level II adjudicator merely considered the fact that Mr. Frémy had obtained legal advice and had been able to negotiate the conditions of his resignation, receiving almost 11 months of wages (see the excerpt of her decision above). She did not consider all of the circumstances, including the following aspects, which appear to be particularly relevant to the assessment of the duress that Mr. Frémy alleges to have experienced.

[36] First, the level II adjudicator failed to consider the RCMP's treatment of Mr. Frémy beginning in August 2013. Implicitly, she agreed with the level I adjudicator, who found that this treatment was justified under the circumstances. It should be kept in mind that in late August 2013, Mr. Frémy was suspended from his regular duties and assigned to administrative tasks. He states that, in reality, he was not assigned any work and had to spend long weeks sitting idle behind a desk. He was given no formal explanation of the reasons for his suspension. The only clue was a supervisor's statement that he could be discharged because of his lack of proficiency in English. One might think, as the level II adjudicator seems to have thought, that this suspension gave Mr. Frémy time to reflect. However, this overlooks the fact that Mr. Frémy had to wait two months before being told explicitly that the RCMP intended to discharge him. It seems to me that the adjudicator should have instead considered the psychological effect of this suspension made without any formal reason, which is reminiscent of the climate of animosity and injustice that developed for a number of months in *Chan*.

[37] Second, the level II adjudicator completely failed to consider the legitimacy of the reasons for the intended dismissal. She stated the following:

[TRANSLATION]

I would remind the complainant that he chose to resign before he had even been notified of his intended discharge and that the reasons that might have led to his dismissal, whatever they were, cannot enable him to establish duress in the context of a resignation.

(Level II adjudicator's decision, paragraph 154)

[38] In contract law, the legitimacy of the coercion is a decisive factor in assessing economic duress. In labour law, the threat of dismissal based on an invalid pretext or grounds does not

constitute legitimate duress. For example, in *Ramsay*, the employer had attempted to justify the intended dismissal of the applicant with a frivolous evaluation. However, in *Head v Ontario Provincial Police Commissioner* (1983), 127 DLR (3d) 366 (Ont CA), affirmed *sub nom. Head v Graham*, [1985] 1 SCR 566, Mr. Head, a police officer, had been arrested for sexual offences when he was given the choice to resign or face discharge procedures. His resignation was deemed to be valid. The Ontario Court of Appeal held that the representatives of the Ontario Provincial Police had done nothing inappropriate by seeking Mr. Head's resignation.

[39] In this case, it was impossible to ignore the reasons for the intended dismissal and the [TRANSLATION] "language issue". In other words, if the RCMP intended to dismiss Mr. Frémy because of his lack of proficiency in English, because the budget for second-language training was exhausted or for any other similar reasons, it is highly likely that the coercion against him was illegitimate. It was also dangerous to disregard all evidence related to Mr. Frémy's complaint to the Office of the Commissioner of Official Languages. The sequence of events might suggest that Mr. Frémy had been the victim of retaliation for having filed that complaint. Similarly, the excerpts of the reports from the Commissioner of Official Languages that were submitted in the record suggest that the language requirements that the RCMP imposed on Mr. Frémy violated the *Official Languages Act*, RSC 1985, c 31 (4th Supp.). However, as a result of the approach taken by the level I and level II adjudicators, these key issues remain unaddressed.

[40] Third, the level II adjudicator did not consider the fact that the RCMP had held out the possibility of Mr. Frémy's transfer to Quebec, only to withdraw the idea. This approach could

have increased the pressure felt by Mr. Frémy, who saw it as a reasonable solution to the situation.

[41] Fourth, the adjudicator does not appear to have considered the fact that, after returning from the holiday break, Mr. Frémy took steps to withdraw his resignation. This tends to show that his resignation was not truly voluntary.

[42] On this matter, the adjudicator who decided on Mr. Frémy's first grievance made the following remarks:

[TRANSLATION]

The record shows that the complainant did not want to resign, since he diligently contacted the responsible officers between January 7 and November 11, 2014, to have his discharge revoked. The complainant's allegations regarding the circumstances surrounding his request for discharge could justify the revocation of his discharge

(paragraph 51)

[43] Does the failure to consider these factors make the level II adjudicator's decision unreasonable?

[44] Discretionary powers are often circumscribed. Legislation sometimes states that a decision-maker must consider a particular set of factors. In other cases, the common law identifies the factors that must be considered. In those situations, failure to consider all of the relevant factors gives rise to an unreasonable decision. The Federal Court of Appeal gave the following explanation:

If the Tribunal fails to consider meaningfully or completely any of these criteria, or if it artificially cuts down or limits any of these criteria, it is disobeying Parliament's requirement in the subsection and is not reaching an outcome that can be viewed by a reviewing court as within the range of the possible or acceptable . . .

(Canada (Attorney General) v Almon Equipment Limited, 2010 FCA 193 at paragraph 39, [2011] 4 FCR 203)

[45] That is what happened in this case. As I have just established, the level II adjudicator failed to consider several relevant factors. Consideration of these factors very well could have resulted in the finding that Mr. Frémy's resignation was given under duress and that it should be declared invalid.

[46] Of course, when parties reach a settlement to resolve or avoid a dispute, there is always some degree of coercion, and that does not necessarily mean the transaction is invalid. The case law recognizes that the mere fact of regretting a settlement does not make it involuntary (*Yacucha v Canadian National Railway Company, 2007 FC 233*). In this case, however, too much evidence suggesting that Mr. Frémy's resignation was not voluntary was disregarded by the adjudicators.

E. *Procedural fairness*

[47] Given my finding on the main issue, it is unnecessary for me to decide the allegations of a breach of procedural fairness.

V. The appropriate remedy

[48] Typically, when the Court finds that a decision is unreasonable, it refers the case back to the lower court for redetermination. This approach makes it possible to adhere to the respective missions of the Court and administrative bodies. In this case, it is to the bodies established by the Act that Parliament has entrusted the role of deciding grievances from RCMP members, and not to this Court. This was noted by Justice de Montigny of the Federal Court of Appeal in *Yansane*:

In general, the role of a superior court in a judicial review of an administrative decision is not to replace the administrative decision-maker's decision with its own decision; rather, its role is limited to verifying the legality and reasonableness of the decision rendered, and to returning the file to the same decision-maker or another decision-maker in the same organization if it finds that an error was made and that the decision was illegal or not within the range of possible, acceptable outcomes in respect of the facts and the law

(*Yansane* at paragraph 15)

[49] At the hearing, Mr. Frémy stated that referring the matter to an adjudicator would be tantamount to handing him over, defenceless, to the RCMP. I understand Mr. Frémy's apprehensions. After all, under section 32 of the Act, the RCMP Commissioner is the second-level decision-maker; it is only through the intermediary of delegation that this power is exercised by an adjudicator. I am also mindful of the passage of time: over four years have already elapsed since the resignation of which the validity is being challenged. Nevertheless, I remain confident that an adjudicator will be able to decide the matter fairly, in accordance with these reasons. In this regard, I would again cite *Yansane*:

. . . it goes without saying that an administrative tribunal to which a case is referred back must always take into account the decision

and findings of the reviewing court, unless new facts call for a different analysis.

(*Yansane* at paragraph 25)

[50] To summarize, the adjudicator to whom the matter is referred will have to determine whether Mr. Frémy's resignation was valid based on the common law test for economic duress. The adjudicator will have to take into account all of the circumstances, including the nature of the reasons that led the RCMP to force Mr. Frémy to choose between resignation and discharge.

JUDGMENT

THIS COURT'S JUDGMENT is that:

1. The application for judicial review is allowed;
2. The decision by the level II adjudicator is set aside;
3. The matter is referred back to another adjudicator for redetermination;
4. The respondent is ordered to pay costs.

“Sébastien Grammond”

Judge

Certified true translation
This 17th day of February 2020

Lionbridge

FEDERAL COURT
SOLICITORS OF RECORD

DOCKET: T-872-17

STYLE OF CAUSE: ERIC BERNARD FRÉMY v ATTORNEY GENERAL
OF CANADA

PLACE OF HEARING: OTTAWA, ONTARIO

DATE OF HEARING: MARCH 26, 2018

JUDGMENT AND REASONS: GRAMMOND J.

DATED: APRIL 23, 2018

APPEARANCES:

Éric Bernard Frémy

FOR THE APPLICANT
(ON HIS OWN BEHALF)

Marie-Josée Bertrand

FOR THE RESPONDENT

SOLICITORS OF RECORD:

Attorney General of Canada
Ottawa, Ontario

FOR THE RESPONDENT